



GLADSTONE
REGIONAL COUNCIL

GENERAL MEETING MINUTES

**HELD AT THE COUNCIL CHAMBERS - CIVIC CENTRE
101 GOONDOON STREET, GLADSTONE**

On Tuesday 5 May 2026

Commencing at 9.00am

**Leisa Dowling
CHIEF EXECUTIVE OFFICER**

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Elected Members

Councillor - Mayor M Burnett (via teams)
Councillor G Churchill
Councillor K Davis
Councillor M Wagner
Councillor M Holzheimer
Councillor N Muszkat
Councillor S McClintock
Councillor L Patrick
Councillor C Cameron

Officers

L Dowling (Chief Executive Officer)
R Millett (Executive Secretary)
S Penrose (Manager Governance and Risk, Acting)
T Whalley (General Manager Finance Governance and Risk, Acting)
C Quinn (General Manager People and Strategy)
K Lee (General Manager Community and Lifestyle)
M Holmes (General Manager Operations, Acting)
M Francis (General Manager Assets and Environment)
K Wilson (General Manager Customer Experience)
T McDonald (Principal Planning Lead)
C Canniffe (Planning Officer)
F Barker (Manager Arts and Entertainment)

G/0.3.2. APOLOGIES AND LEAVE OF ABSENCE

Nil

G/0.3.3. MESSAGES OF CONDOLENCE

Councillor Chris Cameron passed on a message of condolence to his family for his father Bruce who passed away on Friday 24 April 2026 at the age of 99, 18 weeks off 100 years. Bruce leaves behind a grateful family and will be laid to rest at the Alstonville Cemetery in the Northern Rivers of New South Wales, where Cr Cameron's mother was also laid to rest and the region where the family started. A long life well lived and he will be missed.

Mayor Burnett passed on sincere condolences to Cr Cameron on the passing of his father, Bruce.

Mayor Burnett passed on a message of condolence for Thomas (Tom) Lawrence Noonan. Tom Noonan was born on Thursday 5 December 1946 and passed away recently on Monday 13 April 2026 aged 79 years. Tom was a very well-known, well respected local businessman with his family also in business in Gladstone. Tom owned and operated the Professionals Real Estate for many years and was very much an entrepreneur and a supporter of small business and local people in the Gladstone Region. Tom is survived by his three children, Shaun, Randall and Leanne and their partners and their children. Tom now joins his beautiful wife, Anne. May he rest in peace.

G/0.3.4. DECLARATION OF INTERESTS

Cr Patrick

Councillor Leanne Patrick advised that she has a declarable conflict of interest in relation to Agenda Item G/4.1. CONSIDERATION OF DA/1008/2014 – PRELIMINARY APPROVAL AND VARIATION TO THE PLANNING SCHEME FOR KIRKWOOD ROAD BULKY GOODS PRECINCT and Agenda Item G/4.2. CONSIDERATION OF DEVELOPMENT APPLICATION DA/54/2025 MATERIAL CHANGE OF USE FOR SHOP (SUPERMARKET) AS PART OF FOREST SPRINGS BULKY GOODS PRECINCT.

Cr Patrick advised that these Agenda Items relate to proposed development that is in close proximity to her husband, Nathan Patrick's, business, McDonald's Kirkwood, which may result in a perceived or actual financial impact on his business interest.

Cr Patrick advised that, in accordance with her obligations under the Local Government Act and in the interest of transparency and maintaining public trust, she will leave the meeting room for consideration of Agenda Items G/4.1. and G/4.2.

Cr McClintock

Councillor Simon McClintock advised that he has a prescribed conflict of interest in relation to Agenda Item G/4.4. REGIONAL ARTS DEVELOPMENT FUND ROUND 2 2025/2026 as his sister, Kelli-Anne Jackson, is a funding applicant for the Regional Arts Development Fund Round 2.

Cr McClintock advised that he will leave the meeting room for consideration of Agenda Item G/4.4.

G/1. MAYORAL STATEMENT OF CURRENT ISSUES

I want to acknowledge 10 years of Gladstone Headspace and thank Councillors Simon McClintock, Leanne Patrick, Glenn Churchill and Natalia Muszkat for attending the event to celebrate and acknowledge the good work that Headspace have done in the Gladstone Region over 10 years. I can't believe it's been 10 years since they were operating their office just up the road from the Council Chambers and now into their fantastic new facility just down the road in Goondoon Street.

We had ANZAC Day services across the Gladstone Region on Saturday 25 April 2026. On the weekend we celebrated Labour Day and congratulations to former Councillor Kahn Goodluck for organising that event.

On Monday 27 April 2026, we welcomed 96 new citizens to the Gladstone Region at our Citizenship Ceremony at the Gladstone Entertainment Convention Centre (GECC).

An exciting event that happened on Tuesday 28 April 2026 was the sod turning ceremony for the Patient Transfer Facility (PTF) at the Gladstone Airport. I'd like to thank the team at the Gladstone Airport for organising that event and thank the Federal Government for their investment in making that facility happen.

On Friday 1 May through to Sunday 3 May 2026, one of the biggest events in our region for the year was the Boyne Tannum Hook Up and it was fantastic to be there on Sunday night to call out the winning name of the major prize which went to a local lady from Kin Kora. Congratulations to everyone involved in the Boyne Tannum Hook Up. It was also fantastic to acknowledge the new committee who stood up this year and made sure the event will continue for many years to come.

Upcoming in the Gladstone Region, we have the World Bonsai Weekend at the Tondoon Botanic Gardens on Saturday 8 May 2026 at 9am to 3pm and Sunday 10 May from 9am to 1pm. We also have our community forum on Curtis Island on Wednesday 13 May 2026. We have the 1770 Festival happening from Friday 22 May 2026 to Sunday 24 May 2026.

And most importantly, the most important event happening for the region is Mother's Day on Sunday 10 May. Thank you to all the mothers for all the amazing work they do in our region and for their families. Best wishes to all the mums out there.

G/2. CONFIRMATION OF MINUTES

G/2.1. CONFIRMATION OF GENERAL MEETING MINUTES FOR 21 APRIL 2026

Responsible Officer: Chief Executive Officer

Prepared By: Executive Secretary

Council Meeting Date: 5 May 2026

File Ref: CM7.2

Purpose:

Confirmation of the minutes of the General Meeting held on 21 April 2026.

Officer's Recommendation:

That the minutes of the General Meeting of Council held on 21 April 2026 be confirmed.

GM/26/5662 Council Resolution:

Moved Cr Wagner

Seconded Cr Davis

That the Officer's Recommendation be adopted.

CARRIED

G/3. DEPUTATIONS

Nil

GM/26/5663 Procedural Motion:

Moved Mayor Burnett

That Agenda Item G/4.3. GLADSTONE AQUATIC CENTRE - INVESTMENT OPTIONS FOR THE 50M POOL be considered next.

CARRIED

G/4. OFFICERS' REPORTS

4.3. GLADSTONE AQUATIC CENTRE - INVESTMENT OPTIONS FOR THE 50M POOL

Responsible Officer: General Manager Assets and Environment

Prepared By: General Manager Community and Lifestyle

Council Meeting Date: 5 May 2026

File Ref:

Purpose:

This report provides investment information for Councillors to consider the replacement of the 50m pool at the Gladstone Aquatic Centre.

Officer's Recommendation:

That the 50m pool at Gladstone Aquatic Centre be replaced with a 50 metre, 8 lane pool, built to World Aquatic Standards, including associated plant and equipment.

GM/26/5664 Council Resolution:

Moved Cr Churchill
Seconded Cr Cameron

That Council undertake further investigations, including investigation of underground water courses, in relation to the replacement of the 50m pool at Gladstone Aquatic Centre, with community consultation and Councillor contributions and present a report with options to a future General Meeting by 30 September 2026.

CARRIED

4.1. CONSIDERATION OF DA/1008/2014 – PRELIMINARY APPROVAL AND VARIATION TO THE PLANNING SCHEME FOR KIRKWOOD ROAD BULKY GOODS PRECINCT

Responsible Officer: General Manager Customer Experience

Prepared By: Principal Planning Lead

Council Meeting Date: 5 May 2026

File Ref: DA/1008/2014

Cr Patrick (declarable conflict of interest) left the meeting room for Agenda Item G/4.1. and did not participate in the decision.
(refer G/0.3.4. Declaration of Interests section of the minutes - page 4)

Deputy Mayor Muszkat chaired the remainder of the meeting.

Purpose:

The purpose of this report is to assess and decide a Change Application (Other) and Extension Application to DA/1008/2014.

Officer's Recommendation:

That Council approve:

1. Change Application (Other) to Development Application DA/1008/2014 for a Preliminary Approval including a Variation Request to vary the effects of the Gladstone Regional Planning Scheme 2017 Version 2 for development in accordance with the provisions of the Kirkwood Road Commercial Centre Code Material Change of Use including a Preliminary Approval for Advertising Devices, Car Wash, Child Care Centre, Educational Establishment (Swim School), Food and Drink Outlet, Garden Centre, Hardware and Trade Supplies, Health Care Services, Indoor Sport and Recreation, Office, Service Station, Shop (including Supermarket), Showroom and Veterinary Services at Lot 1, 2 and 3 Kirkwood Road, Kirkwood QLD 4680 more formally described as Lot 1, 2 and 3 on SP341685. The approval is subject to reasonable and relevant development conditions contained within Attachment 3 to the Officer's Report; and
2. Extension Application to Development Application DA/1008/2014 for a Preliminary Approval including a Variation Request to vary the effects of the Gladstone Regional Planning Scheme 2017 Version 2 for development in accordance with the provisions of the Kirkwood Road Commercial Centre Code Material Change of Use including a Preliminary Approval for Advertising Devices, Car Wash, Child Care Centre, Educational Establishment (Swim School), Food and Drink Outlet, Garden Centre, Hardware and Trade Supplies, Health Care Services, Indoor Sport and Recreation, Office, Service Station, Shop (including Supermarket), Showroom and Veterinary Services at Lot 1, 2 and 3 Kirkwood Road, Kirkwood QLD 4680 more formally described as Lot 1, 2 and 3 on SP341685 for five additional years. The approval will now lapse 7 December 2032.

GM/26/5665 Council Resolution:

Moved Cr Davis
Seconded Cr McClintock

That the Officer's Recommendation be adopted.

CARRIED

For of Motion: Cr Muszkat, Cr Davis, Cr Holzheimer, Cr Cameron, Cr McClintock, Cr Wagner, Cr Churchill, Mayor Burnett.

Against the Motion: Nil

Ineligible: Cr Patrick

4.2. CONSIDERATION OF DEVELOPMENT APPLICATION DA/54/2025 MATERIAL CHANGE OF USE FOR SHOP (SUPERMARKET) AS PART OF FOREST SPRINGS BULKY GOODS PRECINCT

Responsible Officer: General Manager Customer Experience

Prepared By: Principal Planning Lead

Council Meeting Date: 5 May 2026

File Ref: DA/54/2025

Cr Patrick (declarable conflict of interest) left the meeting room for Agenda Item G/4.1. and did not participate in the decision.
(refer G/0.3.4. Declaration of Interests section of the minutes - page 4)

Purpose:

The purpose of this report is to assess and decide development application DA/54/2025 for a Material Change of Use of Premises for a Shop (Supermarket) at Lot 2 Kirkwood Road, Kirkwood QLD 4680.

Officer's Recommendation:

That Council approve Development Application DA/54/2025 for a Material Change of Use of Premises for a Shop (Supermarket) at Lot 2 Kirkwood Road, Kirkwood QLD 4680 more formally described as Lot 2 on SP341685. The approval is subject to reasonable and relevant development conditions contained within Attachment 3 to the Officer's Report.

GM/26/5666 Council Resolution:

Moved Cr Holzheimer

Seconded Cr Wagner

That the Officer's Recommendation be adopted.

CARRIED

For of Motion: Cr Muszkat, Cr Davis, Cr Holzheimer, Cr Cameron, Cr McClintock, Cr Wagner, Cr Churchill, Mayor Burnett.

Against the Motion: Nil

Ineligible: Cr Patrick

The meeting was adjourned for morning tea at 10.29am and reconvened at 10.51am.

G/4.4. REGIONAL ARTS DEVELOPMENT FUND ROUND 2 2025/2026**Responsible Officer:** General Manager Community and Lifestyle**Prepared By:** Manager Arts and Entertainment**Council Meeting Date:** 5 May 2026**File Ref:** CC7.16

Cr McClintock (declarable conflict of interest) left the meeting room for Agenda Item G/4.1. and did not participate in the decision.
(refer G/0.3.4. Declaration of Interests section of the minutes - page 4)

Purpose:

The purpose of this report is to seek Council endorsement of the Regional Arts Development Fund Committee's recommendations for projects submitted to Round Two 2025/2026.

Officer's Recommendation:

That Council accepts the recommendations of its Regional Arts Development Fund (RADF) Committee and approves funding to applications received for Round Two 2025/2026 as detailed in the table below.

Applicant / Organisation	Project Title	Recommended Amount
William Debois	The Sock Puppet Project – Consultation and Trial	\$11,249.00
Sarah Hayes	Gladstone Dance Festival	0.00
Christina Bull	My Cover Girl – Music Video Clip	0.00
FESTURI Multicultural Celebration Inc	FESTURI – Multicultural Festival	0.00
Dana Zoeke	Chrysalis: Creative Expression Within	0.00
Agnes Conservation Community	1770 Rainbow Bee-eater Community Mural Project	\$5,500.00
Make and Mend Agnes Water	Handmade in the Region: Stories of Salt & Sand Arts Activation Program	\$19,242.85
Heart of Agnes Community Association Inc	The Agnes Time Capsule Documentary	\$18,241.23
Jen Hollstein	Living Layers Residency	\$7,558.18
Miss Kelli-Anne Jackson	Let it Out: Healing Through Creative Experimentation	0.00
Miss Stel Ravenswood (Kristel Kelly)	Concept Development: Functional Arts Mentorship	0.00
Total Funding Recommended		\$61,791.26

GM/26/5667 Council Resolution:

Moved Cr Churchill
Seconded Mayor Burnett

That the Officer's Recommendation be adopted.

CARRIED

For of Motion: Cr Muszkat, Cr Davis, Cr Patrick, Cr Holzheimer, Cr Cameron, Cr Wagner, Cr Churchill, Mayor Burnett.

Against the Motion: Nil

Ineligible: Cr McClintock

G/5. COUNCILLORS REPORT

Councillor Glenn Churchill mentioned that he and Councillor Leanne Patrick had the opportunity to open the Boyne Tannum Hook Up event. Cr Churchill expressed appreciation to the President, Shelton Haywood, and all of the committee who put their hand up to organise the event which is in its 31st year. Cr Churchill acknowledged that Council has been a significant longtime supporter of the event and recognised that after 31 years, the Boyne Tannum Hook Up isn't just a signature event, but a generational tradition where there are grandfathers with their sons and daughters and now their sons and daughters actively participating. Cr Churchill noted that there were 3,000 registrations for the event and congratulated the wonderful committee. Cr Churchill highlighted that Council's contribution to the event is a commitment to understanding the variety of benefits that come into the community for small businesses and showcasing what the Gladstone Region has, as not everyone goes fishing, but people visit from other parts of Queensland and interstate, and they go away as great advocates and ambassadors of the Gladstone Region.

Cr Patrick mentioned that it has been a very busy time at the Gladstone Regional Art Gallery and Museum (GRAGM) over the past weekend. Cr Patrick highlighted that GRAGM had the pleasure of welcoming Simon Wright, the Assistant Director of Learning and Public Engagement at the Gallery of Modern Art (GOMA) and Queensland Arts to launch the 'Looking Out Looking In' exhibition on Saturday 2 May 2026. Cr Patrick mentioned that the exhibition is about self-portrait and the many ways artists interpret how they see others and themselves. Cr Patrick highlighted an exciting feature of the exhibition is the inclusion of a piece of work from a currently named Archibald Prize finalist. Cr Patrick acknowledged that it is a very special opportunity for residents to have a look at the artists artwork.

Cr Patrick mentioned that the Saiki Children's Day and Intercity Images was held on Saturday 2 May 2026. Cr Patrick noted that the event is celebrated yearly highlighting that this year is very special as it is celebrating 30 years of friendship.

Cr Patrick recognised that the Intercity Images received 62 entries with 15 photographs selected for exhibition which will go to Saiki City. Cr Patrick mentioned that images have been received from Saiki City which are currently on display at GRAGM. Cr Patrick highlighted that the images capture everyday life across the Gladstone Region and the shared stories and connection of the communities even though they are separated by 6,600 kilometres of ocean and land.

Cr Patrick highlighted the Saiki Children's Day which saw lots of people interacting with the lots of activities that were happening. Cr Patrick recognised the Saiki Sister Committee who volunteered their time to engage with the community in the activities and provided a fun and joyful day at GRAGM.

Cr Patrick mentioned that the Australia Day Primary School Art Exchange is also being exhibited at GRAGM.

Cr Patrick recognised everyone who attended the GRAGM events and the Council officers and volunteers who worked tirelessly in bringing the exhibitions and artwork to the community.

G/6. URGENT BUSINESS

Nil

G/7. NOTICE OF MOTION

Nil

G/8. CONFIDENTIAL ITEMS

Nil

There being no further business the Mayor formally closed the meeting.

THE MEETING CLOSED AT 11.22am.