

GENERAL MEETING AGENDA

TO BE HELD AT THE GLADSTONE ENTERTAINMENT CONVENTION CENTRE, 56 GOONDOON STREET, GLADSTONE

On 5 May 2020

Commencing at 9.00am

Notice Section 277E Local Government Regulation 2012: This meeting will be closed to the public, due to health and safety reasons associated with the public health emergency involving COVID-19.

Live streaming will be available on Council's website.

Leisa Dowling
CHIEF EXECUTIVE OFFICER

Table of Contents

ITEM	P.	AGE
G/1. MA	YORAL STATEMENT OF CURRENT ISSUES	3
G/2. CO	NFIRMATION OF MINUTES	4
G/2.1.	CONFIRMATION OF POST ELECTION MEETING MINUTES FOR 14 APRIL	-
	2020	4
G/2.2.	CONFIRMATION OF GENERAL MEETING MINUTES FOR 28 APRIL 2020.	5
G/3. OF	FICERS' REPORTS	6
G/3.1.	RADF ROUND ONE 2019-20	6
G/3.2.	YOUTH COUNCIL QUARTERLY UPDATE	10
G/3.3.	COUNCILLOR REPRESENTATION - COASTAL HAZARDS ADAPTION	
	STRATEGY REFERENCE GROUP	13
G/3.4.	COUNCILLOR INFORMATION SESSION AND STRATEGIC OPPORTUNIT	IES
	COMMITTEE MEETINGS	16
G/4. DEI	PUTATIONS	19
G/5. CO	UNCILLORS REPORT	19
G/6. UR	GENT BUSINESS	19
G/7. NO	TICE OF MOTION	19
G/8. CO	NFIDENTIAL ITEMS	20
G/8.1.	PLANNING AND ENVIRONMENT COURT APPEAL	20

G/1. MAYORAL STATEMENT OF CURRENT ISSUES

Nil.

G/2. CONFIRMATION OF MINUTES

G/2.1. CONFIRMATION OF POST ELECTION MEETING MINUTES FOR 14 APRIL 2020

Responsible Officer: Chief Executive Officer

Council Meeting Date: 5 May 2020

File Ref: CM7.2

Purpose:

Confirmation of the minutes of the Post Election Meeting held on 14 April 2020.

Officer's Recommendation:

That the minutes of the Post Election Meeting of Council held on 14 April 2020 be confirmed.

Attachments:

1. Minutes of the Post Election Meeting of Council held on 14 April 2020.

Tabled Items:

Nil.

Report Prepared by: Executive Secretary

G/2.2. CONFIRMATION OF GENERAL MEETING MINUTES FOR 28 APRIL 2020

Responsible Officer: Chief Executive Officer

Council Meeting Date: 5 May 2020

File Ref: CM7.2

Purpose:

Confirmation of the minutes of the General Meeting held on 28 April 2020.

Officer's Recommendation:

That the minutes of the General Meeting of Council held on 28 April 2020 be confirmed.

Attachments:

1. Minutes of the General Meeting of Council held on 28 April 2020.

Tabled Items:

Nil.

Report Prepared by: Executive Secretary

G/3. OFFICERS' REPORTS

G/3.1. RADF ROUND ONE 2019-20

Responsible Officer: General Manager Community Development and Events

Council Meeting Date: 5 May 2020

File Ref: CC7.16

Purpose:

Regional Arts Development Fund (RADF) Committee reporting on recommendations following assessment of Round One 2019-20.

Officer's Recommendation:

That:

1. Council accept the recommendations of the Regional Arts Development Fund Committee and approve the following funding of applications for Round One 2019-20:

Applicant	Project Title	RADF Investment
Ping Carlyon	Our Shining Stars	\$5,230.00
Margaret Worthington	Coral Cay	\$10,000.00
Shelley Pisani CQShopfront	CQ Shopfront - Gladstone	\$6,528.00
Brittany-Elise Johansen	DAG Retreat with local opportunity	\$2,988.86
Boyne Valley Community Discovery Centre	Ubobo Soldier Settlement Street Art	\$5,000.00
Capricorn Film Festival	Recording Gladstone's Landscapes	\$5,650.00
Ira Seindenstein	Clown Workshops	\$4,048.00
Rotary Club of Gladstone Midday	Lighting the Silos	\$10,631.40
Melissa Peacock	From the Ground Up	\$5,357.04
Jennifer Ryan	STUDIO AGNES - Virtual Reality Gallery (VRG)	\$2,442.70

2. Council note the acceptance of 22 Outcome Reports for completed RADF projects as listed within the Officer's report.

Background:

The Regional Arts Development Fund (RADF) is a Queensland Government and Gladstone Regional Council partnership to support local arts and culture in regional Queensland.

Cr Glenn Churchill is the Chair of the RADF Committee, appointed by resolution of Council on 28 April 2020. Secretariat services are provided to the committee by Gladstone Regional Art Gallery and Museum. Each year, a public invitation is advertised for people to become involved in the administration of RADF through appointment to its committee.

The RADF Committee endorsed 11 applications at its meeting of 15 April 2020 seeking funding from Round 1 2019/2020, with a total funding commitment of \$57,876.

A summary of endorsed applications is provided in the table below:-

Applicant	Project Title	Project description	Category	Artfor m	Total project cost	RADF investment recommende d
Ping Carlyon	Our Shining Stars	Develop new media component for Gallery & Museum exhibition	Contemporar y Collections / Stories	New Media	\$33,085	\$5,230.00
Margaret Worthingto n	Coral Cay	Develop new multi-media installation, during Sand, Lands, Sea, Spirit, 40 Years in Queensland.	Cultural Tourism	Visual Arts	\$44,750	\$10,000.00
Shelley Pisani CQ Shopfront	CQ Shopfront - Gladstone	Artisan in Residence Program Crow Street.	Building Community Cultural Capacity	Visual Arts	\$46,810	\$6,528.00
Gladstone Regional Library	Progress to Inclusion	Public Art – First Nations and Language	Building Community Cultural Capacity	Visual Arts	\$25,500	\$0
Brittany- Elise Johansen	DAG Retreat with local opportunity	DAG Songwriters and local workshop	Regional Partnerships	Music	\$5,580.21	\$2,988.86
Boyne Valley Community Discovery Centre	Ubobo Soldier Settlement Street Art	Develop public art design to commemorate centenary.	Concept Development	Visual Arts	\$7,080	\$5,000.00
Capricorn Film Festival	Recording Gladstone' s Landscape s	Cinematograph y workshop, with attendees filming Gladstone for presentation.	Building Community Cultural Capacity	New Media	\$12,250	\$5,650.00
Ira Seindenstein	Clown Workshops	Workshops in clowning and acting, regional remote	Regional Partnerships	Theatre	\$6,581	\$4,048.00

GLADSTONE REGIONAL COUNCIL - GENERAL MEETING AGENDA 5 MAY 2020

Rotary Club of Gladstone Midday	Lighting the Silos	Planning art projection GPC Grain Silos	Concept Developmen t	Visual Arts	\$16,356	\$10,631.40
Melissa Peacock	From the Ground Up	From the Ground Up, artist in residency, making paper from locally sourced organic matter.	Regional Partnerships	Visual Arts	\$9,842.84	\$5,357.04
Jennifer Ryan	STUDIO AGNES - Virtual Reality Gallery (VRG)	Develop Beta Version Web Chain of Virtual Reality Galleries, focus on local isolated, rural and disabled artists.	Concept Developmen t	Visual Arts	\$6,272	\$2,442.70
TOTAL					\$214,107.0 5	\$57,876.00

In addition to the assessment of Round 1 2019/2020 applications, the RADF Committee accepted 22 Outcome Reports as required by the RADF funding agreements:

- a) Jack Viljoen,
- b) Kissing the Flint,
- c) GPAC,
- d) Gladstone Spinners Weavers & Fibre Workers,
- e) Andreia Pereira,
- f) Heather Jensen,
- g) Baffle Art Group,
- h) Yarwun Grow Group,
- i) Gary Brighton,
- j) Helen Graham,
- k) Turkey Beach,
- I) Melissa Peacock (2),
- m) Capricorn Film Festival,
- n) Gladstone Area Writers Group,
- o) Katrina Elliott,
- p) Welcoming Intercultural Neighbours,
- q) Gladstone Arts Council,
- r) Lee McIvor,
- s) Crow Street Creative,
- t) William Debois,
- u) Agnes Blues Roots & Rock Festival

Options, Risk and Opportunity Analysis:

The Terms of Reference requires the RADF Committee to provide recommendations to Council on submissions lodged under the RADF Program. It is Council's role to decide if submissions will be granted or refused based on the Committee's recommendations and advices, presented to Council.

Council may chose to accept the recommendations of the Committee in full or in part.

Communication and Consultation:

The RADF Program is promoted on an annual basis across the region, with a strong focus on providing information to the artist community. Mentoring is provided to applicants on request to support the preparation of their applications.

Internal consultation occurs with the RADF Committee Chair, Cr Glenn Churchill and ex-officio members, Gladstone Regional Art Gallery & Museum Manager and Curator, Cameron Curd and Manager Events & Entertainment, Kim Roberts.

Legal Strategy and Policy Implications:

The RADF Committee operates in accordance with the Regional Arts Development Fund Committee Terms of Reference and is informed by Council's Arts & Culture Policy.

Financial and Resource Implications:

The table below indicates RADF's current financial position:-

Council investment:	\$80,000
Surplus carried over 18/19:	\$23,821
Arts Queensland funding:	\$60,000
Sub-total income	\$163,821
Less approved Round 1 19/20 projects:	\$57,876
Remaining RADF Funding	\$105,945

Summary:

RADF and the funding partnership offered by Arts Queensland is an important component of arts and culture development in Gladstone Region, and contributes to the livability and social cohesion of the community. The funding of eligible projects with local artists supports the growth of arts and culture and contributes to skill and capability development within the community.

Anticipated Resolution Completion Date:

30 May 2020

Attachments:

1. RADF R1 2019-20 Minutes of the Assessment Meeting.pdf

Tabled Items:

Nil.

Report Prepared by: Cultural Projects Specialist

G/3.2. YOUTH COUNCIL QUARTERLY UPDATE

Responsible Officer: General Manager Community Development and Events

Council Meeting Date: 5 May 2020

File Ref: CR3.2

Purpose:

The purpose of this report is to update Council on the work and achievement of the Gladstone Region Youth Council for the first quarter of 2020.

Officer's Recommendation:

That Council note the contributions and achievements of the Gladstone Region Youth Council for the first quarter of 2020.

Background:

Gladstone Regional Council endorsed the appointment of 11 members to the Gladstone Region Youth Council ("Youth Council") by resolution on 21 January 2020 in accordance with the selection panel's recommendation.

The Youth Council is facilitated by the Community Development Specialist and Community Development Officer. Members of the Youth Council have the opportunity to develop skills and knowledge in advocacy, leadership, governance and teamwork while being mentored by councillors and officers.

As a formal advisory committee to Council, the Youth Council endeavours to add to the work of local government through providing a youth perspective on Council related matters. The Youth Council aim to promote and encourage the involvement of youth in the planning, development and implementation of Council's programs and events throughout the year, contributing to the wellbeing of local young people and the wider community.

Options, Risk and Opportunity Analysis:

The Youth Council have been consistently demonstrating their ability and ambition to be involved in meetings, workshops and events to better their understanding of local government operations and to contribute positively within the community.

The Youth Council attended the annual Youth Council Mayor's Luncheon which was an opportunity to learn what their roles would entail, with advice from Mayor Burnett and the Chair of Youth Council 2019, Nikita Korableff.

In a more formal setting, the Youth Council were welcomed by the Councillors and General Managers of Gladstone Regional Council at a 'Meet and Greet' event held in Council Chambers. Members were presented with their Youth Council shirts and folders and interacted with General Managers and Officers, taking the opportunity to learn about the various business units within Council.

In conjunction with Council's Conservation Team, the Youth Council hosted Gladstone Region's inaugural Clean Up Australia Day Youth Site at Memorial Park, Gladstone. The event was well attended, and the Youth Council worked collaboratively to ensure a drink station and barbeque were available to participants. An initiative of the Youth Council was to allow volunteers to register

their details and receive a letter of appreciation signed by the Mayor for their contribution to keep our community clean.

Prior to the Youth Council's first meeting, the Youth Council attended a Governance Workshop hosted by Council's Governance Advisor. The workshop included topics on the purpose and role of Youth Council members, Council's code of conduct, how a formal meeting should be conducted, how decisions are made, how to vote, the role of the chair and vice chair, material personal interest and conflicts of interest.

At the Youth Council's first official meeting, four members delivered speeches as candidates for Chair and Vice Chair. After an anonymous vote, Max Thompson was elected as Chair and Abbigail Willis as Vice Chair. The meeting was run professionally with members drawing on the information learnt during the Governance Workshop.

The Youth Council has contributed to the program of events scheduled for Youth Week 2020. As a team building exercise, the Youth Group had planned to enter the Great Regatta Raft Race during Harbour Festival celebrations. Unfortunately, these events were cancelled due to COVID-19 social distancing measures.

The Youth Council have used innovative ways to meet and contribute during the Covid-19 social distancing regulations. The Youth Council continue to hold their fortnightly meetings through an online platform and have participated in an online Engagement Workshop regarding the Community Development Strategy. Their contributions will ensure a voice of youth is present in shaping future development activities across the Gladstone region.

Over coming months, the Youth Council will continue to engage online and explore opportunities for team building. Representatives of the Youth Council will attend youth interagency meetings including the Saiki Sister City Advisory Committee and the Gladstone Region LNG Community Consultative Committee. Council officers will look also at ways to involve the Youth Council in National Volunteer's Week celebrations.

Communication and Consultation:

Nil.

Legal Strategy and Policy Implications:

The Youth Council operate in accordance with the Gladstone Regional Youth Council Terms of Reference.

Financial and Resource Implications:

Administrative and Secretarial cost for the Gladstone Region Youth Council are absorbed as a part of the existing operational hudget of Engagement and Partnerships, with a specific Youth Council

allocated budget in 2021.
Summary:
Nil.
Anticipated Resolution Completion Date:

N/A

Attachments:

GLADSTONE REGIONAL COUNCIL - GENERAL MEETING AGENDA 5 MAY 2020

Nil.

Tabled Items:

Nil.

Report Prepared by: Community Development Officer

G/3.3. COUNCILLOR REPRESENTATION - COASTAL HAZARDS ADAPTION STRATEGY REFERENCE GROUP

Responsible Officer:	General Manager Finance Governance and Risk	
Council Meeting Date	: 5 May 2020	

File Ref: CM8.3

Purpose:

The purpose of this report is to seek Council consideration of the appointment of a Councillor to chair the Coastal Hazards Adaptation Strategy Community Reference Group and to endorse the Terms of Reference.

Officer's Recommendation:

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- 1. Appoint Cr. _____ to chair the Coastal Hazards Adaptation Strategy Community Reference Group; and
- 2. Endorse the Terms of Reference as presented.

Background:

Gladstone Regional Council is in the process of developing a Coastal Hazard Adaptation Strategy as part of the *Our Coast Our Future* program, part of the joint Queensland State Government and Local Government Association of Queensland (LGAW) QCoast₂₁₀₀ program.

The strategy will seek to mitigate and adapt to the impact of coastal hazards while maintaining our region's values and character. Coastal hazards include erosion of our beaches, and short or long-term seawater inundation of land along the coastline.

The strategy will inform decisions regarding the management of our coast and foreshore including future land use planning, as well as guide the management of public and private assets, utilities and facilities, and areas of environmental and cultural significance.

The formation of a Community Reference Group ("Reference Group") has been identified as a key component of stakeholder engagement for the development of the strategy. The main purpose of the Reference Group is to ensure the interests and views of key external stakeholders in relation to coastal hazard management and planning are appropriately considered throughout the development of the strategy.

Options, Risk and Opportunity Analysis:

Option 1 – Officer's Recommendation – Councillor Chair

In this option, the attached Terms of Reference are adopted and a councillor is appointed chair of the Reference Group.

Participation in the Reference Group would provide the nominated councillor with the opportunity to engage with the community on the development of the Coastal Hazard Adaption Strategy and to provide feedback to Council.

Under the Terms of Reference, the Reference Group will be comprised of 24 members (including the chair). Selected stakeholder organisations/groups, identified within the Stakeholder Communication Plan will be invited to provide a nominee to participate in the Reference Group.

The members of the Reference Group will be representative of:

- Traditional Owners
- Public Corporations
- Technical experts
- Government (State/Federal)
- Interest groups recreational users
- Natural Resource Management Agencies
- Coastal residents and ratepayers
- Industry
- Interest groups environmental organisations

This approach is consistent with the recommendation of Council's consultant Alluvium Consulting. Appointment of members via invitation as opposed to an open expression of interest will allow the formation of the Community Reference Group to be formed in a timely manner.

Stakeholders that are not represented in the Reference Group will have an opportunity provide input into the development of the Coastal Hazards Adaption Strategy throughout the progression of the *Our Coast Our Future* program which includes engagement with the broader community via online engagement sessions, public media releases, technical information and surveys.

Option 2 – No Councillor involvement in the Community Reference Group

If Council were to proceed with Option 2, a councillor would not participate in the Reference Group.

This approach would provide the opportunity for an additional stakeholder to participate in the 24 member Reference Group. Council would however, continue to have input into the development of the *Our Coast Our Future* program and Coastal Hazard Adaptation Strategy through briefings at Councillor Information Sessions and General Meetings noting that the final strategy would be adopted by resolution of Council.

Option 2 would require an amendment to the proposed Terms of Reference and an alternative resolution would be:

"That Council:

- 1. Not appoint a Councillor representative on the Coastal Hazards Adaption Strategy Community Reference Group; and
- 2. Amend the Terms of Reference to provide for a reference group appointed Chair."

Communication and Consultation:

The development of the Coastal Hazard Adaption Strategy is being led by Council's Environment and Conservation Team with the support of coastal engineering and management consultant Alluvium Consulting.

The program's Phase 1 Stakeholder Communication and Engagement Plan has received endorsement from the LGAQ QCoast₂₁₀₀ program and the Department of Environment and Science.

The Environment and Conservation Team have consulted with both of Council's Community Engagement and Governance teams to develop a stakeholder engagement process and governance framework for the Reference Group.

Legal Strategy and Policy Implications:

The Community Reference Group will have no legislative standing and will operate within the scope of the Terms of Reference adopted by Council.

Financial and Resource Implications:

Participation in the Reference Group would be on a voluntary basis. Council will need to allocate resources for Officers to coordinate and provide the secretariat functions and any costs incurred in hosting the Reference Group meetings.

Council has secured \$423,000 of funding under the QCoast2100 program to develop the strategy and it is anticipated that any costs of the Reference Group will be covered by the allocated funding.

Summary:

Not applicable

Anticipated Resolution Completion Date:

Community Reference Group to be formed by 31 May 2020.

Attachments:

1. Coastal Hazards Adaption Strategy Community Reference Panel Terms of Reference

Tabled Items:

Nil.

Report Prepared by: Governance Advisor

G/3.4. COUNCILLOR INFORMATION SESSION AND STRATEGIC OPPORTUNITIES COMMITTEE MEETINGS

Responsible Officer: General Manager Finance Governance and Risk

Council Meeting Date: 5 May 2020

File Ref: CM7.2

Purpose:

For Council to consider the continuation of Councillor Information Session and Strategic Opportunities Committee meetings.

Officer's Recommendation:

That:

- 1. Council continues to hold:
 - (a) Councillor Information Session meetings monthly on the second Tuesday of each month; and
 - (b) Strategic Opportunities Committee meetings quarterly on the second Tuesday of May, August and November 2020.
- 2. A further report on the impact of the *Electoral and Other Legislation (Accountability, Integrity and other Matters) Amendment Bill 2019* be provided for Council's consideration if or when the Bill receives assent.

Background:

Council has previously held regular informal meetings.

Councillor Information Sessions

A Councillor Information Session (CIS) is a semi-formal meeting chaired by the Mayor between Councillors and appropriate Council staff to discover and discuss information relevant to Councillors exercising their Governance responsibilities. These meetings allow officers to:

- explain the options considered, and key reasoning's behind recommendations that will be made to a future General Meeting;
- present detail that doesn't require a decision of Council but is key to the operation fo Council; and
- updating Council on matters that don't warrant public exposure.

The matters discussed at a CIS are confidential and the meeting is closed to the public. Debating and decision making is forbidden within CIS meetings.

Strategic Opportunities Committee

Strategic Opportunity Committee (SOC) meetings provide a forum for Councillors to consider emerging projects and initiatives. Reports are presented by officers and councillors with the aim to:

- review and discuss project proposals;
- provide clarity on the scope of identified projects;
- assess the potential of proposed initiatives to achieve strategic outcomes and alignment with corporate and operational plans;
- determine the financial and non-financial resources required to progress identified projects.
- provide direction on priorities to be progressed by officers;
- provide oversight to the staged progression of endorsed projects; and

• monitor the progress and delivery of agreed strategic projects, including approved grants and funded join ventures.

Membership of the Committee comprises the Mayor, Deputy Mayor and all councillors with support provided by the Chief Executive Officer and General Managers. Officers attend on an as required basis to provide additional expertise.

While the meeting is closed to the general public, external guests can be invited at the discretion of the Mayor and Chief Executive Officer.

Terms of Reference for each of the CIS and SOC are attached.

Options, Risk and Opportunity Analysis:

Option 1 – Continue with CIS and SOC with existing Terms of Reference

This option provides continuity for existing practices and processes and will able the business to provide Councillors with information on a routine and regular basis.

The Electoral and Other Legislation (Accountability, Integrity and other Matters) Amendment Bill 2019 currently before the Legislative Assembly includes a number of proposed changes that are likely to impact informal meetings of Council including:

- an inclusion of a definition of informal meetings;
- an obligation to adopt an informal meet policy;
- public notices for informal meetings; and
- participation by councillors where there is a conflict of interest.

It is proposed that Council do not make any changes to its current informal meeting procedures until there is more certainty from the passing of the *Electoral and Other Legislation (Accountability, Integrity and other Matters) Amendment Bill 2019* and the development of the regulated regulations.

Council may have to reconsider it's position on both the Councillor Information Session and Strategic Opportunities Committee to accommodate the legislative changes in the future.

Option 2 - Continue with CIS and SOC with amendments to existing Terms of Reference

This option provides continuity however allows Council to vary the Terms of Reference or the date and frequency of CIS or SOC meetings. An alternative resolution would be:

- That Council continues to hold the <insert name> on <insert date/frequency> subject to the following amendments to the Terms of Reference in Attachment X: (a) <insert details of amendment>.
- 2. That a further report on the impact of the Electoral and Other Legislation (Accountability, Integrity and other Matters) Amendment Bill 2019 be provided for Council's consideration if or when the Bill receives assent.

Option 3 – Discontinue one or both of CIS and SOC

If Council does not wish to continue CIS and/or SOC, the business can develop alternate means to provide information to Councillors outside of the CIS and SOC forums. Councillors currently can obtain information from the business through Councillors *Acceptable Request Guidelines Policy* on an as required basis.

If Council was of a mind to discontinue either CIS or SOC, an appropriate resolution would be:

That Council cease to hold <insert name>.

Communication and Consultation:

Nil.

Legal Strategy and Policy Implications:

The Local Government Act 2009 and Local Government Regulation 2012 sets out the legislative requirements for Committees formed under section 264 of the Regulation. CIS and SOC are informal committees/meetings and not constituted under the legislation.

Under proposed amendments to both the *Local Government Act 2009* and the *Local Government Regulation 2012* informal meetings will become regulated.

The progress of the *Electoral and Other Legislation (Accountability, Integrity and other Matters) Amendment Bill 2019* will be monitored to ensure that Councillors are informed on any impacts to CIS or SOC meetings.

CIS and SOC meetings operate in accordance with their Terms of Reference and the Councillor Code of Conduct Policy applies to councillor conduct at both the CIS and SOC.

Financial and Resource Implications:

SOC and CIS meetings are generally catered depending on the agenda. There are no other financial costs associated with the continuation or cessation of these meetings.

Summary:

Nil.

Anticipated Resolution Completion Date:

The business has scheduled a Councillor Information Session and Strategic Opportunities Committee meeting for 12 May 2020. The agenda for these meetings close on 28 April 2020.

Attachments:

- 1. Terms of Reference Strategic Opportunities Committee
- 2. Terms of Reference Councillor Information Session

Tabled Items:

Nil.

Report Prepared by: Manager Governance

G/4. DEPUTATIONS

Nil.

G/5. COUNCILLORS REPORT

Nil.

G/6. URGENT BUSINESS

Nil.

G/7. NOTICE OF MOTION

Nil.

G/8. CONFIDENTIAL ITEMS

G/8.1. PLANNING AND ENVIRONMENT COURT APPEAL

Responsible Officer: General Manager Finance Governance and Risk

Council Meeting Date: 5 May 2020

File Ref: CM12.3 & DB1.1

Reason for Confidentiality:

This report is **CONFIDENTIAL** in accordance with Section 275 (1) of the Local Government Regulation 2012, the meeting is to be closed to the public to discuss business relating to the following: -

(f) starting or defending legal proceeding involving the local government.

ATTACHMENTS